March 24, 2025

The Honorable Mike McGuire President Pro Tempore California State Senate 1021 O Street, Suite 8518 Sacramento, California 95814 The Honorable Robert Rivas Speaker of the Assembly California State Assembly 1021 O Street, Suite 8330 Sacramento, California 95814

## **RE: Opposition to AB 306**

Dear Pro Tem McGuire and Speaker Rivas,

As organizations that support building safety, resilience, sustainability, and affordability, **we** write in opposition to AB 306.

As drafted, AB 306 would prevent any update to California's residential construction standards for nearly a decade — potentially including updates to address earthquake risk, flooding, energy storage systems, energy and water utility costs, and structure fires.<sup>1</sup>

Model building codes are updated every three years to keep pace with technological advancements, improvements in building science, methods, and best practices, and to incorporate lessons learned after disasters. According to the National Institute of Building Sciences (NIBS), for every \$1 invested, California's codes provide as much as \$12 in mitigation savings against seismic risk, \$8 in wildfire mitigation savings, and \$6 in flood mitigation savings.<sup>2</sup> These benefits represent avoided casualties, property damage, business interruptions, first responder and annual homeownership costs, and are enjoyed by all building stakeholders: from governments, developers, titleholders, and lenders, to tenants and communities. For its part, FEMA estimates California's codes offer the mitigation equivalent of \$470 million every year in avoided losses from earthquakes, structure fires, wildfires, and flood risks.<sup>3</sup>

FEMA recognizes community flood hazard mitigation efforts—including the regular updating of construction codes—through reductions in National Flood Insurance Program premiums. Dozens of California cities and counties participate in this program. AB 306's prohibition on code updates by the state as well as local amendments would lead to the forfeiture of existing insurance premium reductions for numerous communities, including Los Angeles County. For some communities, the resulting premium increases could be as high as 30 percent.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> As it relates to building hazard resilience, the state may only consider proposals concerning wildfire home hardening that are proposed by the State Fire Marshal's Office or changes deemed "emergency standards."

<sup>&</sup>lt;sup>2</sup> NIBS, National Hazards Mitigation Saves (2019).

<sup>&</sup>lt;sup>3</sup> FEMA, <u>Building Codes Save: A Nationwide Study</u> (2020); <u>Building Codes Save: Fire Hazards Pilot Study</u> (2024).

<sup>&</sup>lt;sup>4</sup> See <u>https://www.fema.gov/floodplain-management/community-rating-system; https://nfipservices.floodsmart.gov/reports-flood-insurance-data; https://www.fema.gov/floodplain-management/community-rating-system#participating.</u>

In addition to these benefits, studies have repeatedly demonstrated that modern model building codes have no appreciable implications for housing affordability. <sup>5,6</sup> **No peerreviewed research has found otherwise**. For example, recent studies have found that adoption of model residential codes only increased a home's purchase price by around half a percentage point over a 30-year period.<sup>7</sup> Another study found no significant statistical evidence that California's codes affected home construction costs.<sup>8</sup> At the same time, codes' flood resilient provisions reduce net monthly mortgage and flood insurance costs by around 5 percent,<sup>9</sup> while codes' mitigation benefits have been found to reduce post-disaster mortgage delinquency rates by as much as 50 percent.<sup>10</sup>

According to a report prepared by Home Innovation Research Labs for the National Association of Homebuilders, the 2024 International Residential Code can save homeowners as much as \$2,200, with these benefits applicable across every region/climate zone studied.<sup>11</sup> As drafted, AB 306 would prevent the state from capturing benefits like these for nearly a decade. If passed, this legislation would not assist in speeding up nor reduce costs in rebuilding from the Palisades or Eaton Fires.

While we share the authors' concerns regarding housing affordability and would welcome the opportunity to work together to address those goals. Because it risks building safety and resiliency updates and restricts on the state's ability to incorporate alternative cost-saving updates, we oppose AB 306. Thank you for your consideration.

ABB
American Chemistry Council
American Concrete Institute
American Concrete Pumping Association
American Property Casualty Insurance
Association
ASHRAE
Association of State Floodplain Managers
BuildStrong America
CALBO
County Building Officials Association
of California

California Council for Interior Design Certifications California Automatic Fire Alarm Association California Fire Protection Officers City of Lincoln Earthquake Engineering Research Institute ICC Coachella Valley Chapter ICC East Bay Chapter Long Beach Fire Department Los Angeles Basin Chapter of ICC National Council of Structural Engineers Associations National Electrical Manufacturers Association National Environmental Health Association

<sup>&</sup>lt;sup>5</sup> Simmons, K. & Kovacs, P., <u>Real Estate Market Response to Enhanced Building Codes in Moore, OK</u>, Investigative Journal of Risk Reduction (Mar. 2018) (stronger building code had no effect on the price per square foot or home sales).

<sup>&</sup>lt;sup>6</sup> NEHRP Consultants Joint Venture, <u>Cost Analyses and Benefit Studies for Earthquake-Resistant Construction in Memphis</u>, <u>Tennessee</u>, NIST GCR 14-917-26 (2013) (adopting stronger codes would add less than 1-percent to the construction while reducing annualized loss—in terms of repair cost, collapse probability, and fatalities—by approximately 50-percent). <sup>7</sup> Porter, K., <u>Resilience-related building-code changes don't affect affordability</u>, SPA Risk LLC Working Paper Series 2019-01

<sup>(2019) (</sup>over the nearly 30-year period studied only increased a home's purchase price by around a half a percentage point in earthquake country or in an area affected by riverine flood).

<sup>&</sup>lt;sup>8</sup> California Statewide Utility Codes and Standards Program, <u>Report – New Home Cost v. Price Study</u> (2015).

<sup>&</sup>lt;sup>9</sup> Association of State Floodplain Managers, <u>Comments in Response to FR-6187-N-01</u>, White House Council on Eliminating Barriers to Affordable Housing Request for Information (Docket HUD-2019-0092).

<sup>&</sup>lt;sup>10</sup> Corelogic, <u>Can Modern Building Codes Impact Mortgage Delinquency After Hurricanes?</u> (Aug. 2023).

<sup>&</sup>lt;sup>11</sup> Home Innovation Research Labs, Estimated Costs of the 2024 IRC Code Changes (July 2, 2024).

National Institute of Building Sciences National Fire Protection Association North American Insulation Manufacturers Association

O'Brien Code Consulting, Inc.

Precast/Prestressed Concrete Institute West Polyisocyanurate Insulation Manufacturers Association

Precast/Prestressed Concrete Institute Rancho Santa Fe Protection District

Redwood Empire Association of Code Officials

Sacramento Valley Association of Building Officials San Diego Fire Prevention Officers San Joaquin Valley ICC Chapter Shasta Cascade Chapter of ICC Sheet Metal and Air Conditioning Contractors' National Association Sprinkler Fitters Association of California Structural Engineers Association of California Southwest Energy Efficiency Project SPRI UL Solutions U.S. Green Building Council